

Message Text

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ACTION SCI-06

INFO OCT-01 IO-14 ISO-00 SSO-00 NSCE-00 SS-20 NSC-07 L-03

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FM USMISSION IAEA VIENNA

TO AEC GERMANTOWN IMMEDIATE

INFO SECSTATE WASHDC IMMEDIATE 5039

LIMITED OFFICIAL USE IAEA VIENNA 7882

AEC FOR FRIEDMAN AND OMENN FROM TAPE

E. O. 11652: N/A

TAGS: APRM TECH IAEA US

SUBJ: PROPOSED PRESIDENTIAL MESSAGE

1. MISSION AND I HAVE REVIEWED PARA THREE PROPOSED PRESIDENTIAL MESSAGE RELATING TO US OFFER. I REALIZE TEXTUAL CHANGES RESULTING FROM PARAPHRASING ORIGINAL OFFER LANGUAGE BY PRESIDENT JOHNSON ON DEC 2, 1967, WERE NOT INTENDED TO ALTER TERMS OF THE OFFER, HOWEVER IN SEVERAL POINTS THIS MAY UNINTENTIONALLY HAVE BEEN DONE. FOR EXAMPLE:

A. NO MENTION IS MADE OF TIMING OF IMPLEMENTATION OF US OFFER, I.E., IT WILL COME INTO FORCE WHEN SAFEGUARDS ARE BROADLY APPLIED UNDER THE TREATY IN OTHER INDUSTRIAL STATES;

B. STATEMENT DOES NOT INDICATE PERMISSIVE BASIS UNDER WHICH IAEA WILL APPLY SAFEGUARDS IN US NUCLEAR ACTIVITIES, RATHER IT IMPLIES THAT ALL PEACEFUL FACILITIES WILL BE CONTINUOUSLY SAFEGUARDED;

C. TECHNICALLY, US IS NOT ACCEPTING "NPT SAFEGUARDS." IT IS BETTER TO STICK SIMPLY TO TERM IAEA SAFEGUARDS;

D. ON QUESTION OF COMMERCIAL INTERESTS, IDEA OF OFFER IS NOT ONLY THAT IT WILL NEITHER IMPOSE UNREASONABLE BURDEN ON US COMMERCIAL INTERESTS NOR ON COMMERCIAL INTERESTS OF OTHER COUNTRIES. MAIN POINT TO BE MADE IS THAT US SEEKS NO COMMERCIAL ADVANTAGE FROM THE TREATY AND AS WELL CONSIDERS THAT THE BURDEN

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ON INDUSTRY WORLD-WIDE WILL NOT BE ONEROUS.

3. IF PARA IS DROPPED FROM PRESIDENTIAL STATEMENT, I WOULD
RECOMMEND EXPANDED PARA IN CHAIRMANS'S SPEECH AS FOLLOWS:
QTE I WISH TO REAFFIRM ON BEHOLF OF THIS ADMINISTRATION,
THE COMMITMENT OF MY GOVERNMENT THAT, WHEN SAFEGUARDS ARE GENERALLY
APPLIED UNDER THE NON-PROLIFERATION TREATY, THE UNITED STATES
WILL PERMIT THE AGENCY TO APPLY ITS SAFEGUARDS TO ANY OF THE
NUCLEAR ACTIVITIES IN THE UNITED STATES, OTHER THAN THOSE WITH
DIRECT NATIONAL SECURITY SIGNIFICANCE. THAT OFFER WAS MADE
AND IS REAFFIRMED IN ORDER TO ENCOURAGE THE WIDEST POSSIBLE
ADHERENCE TO THE TREATY BY DEMONSTRATING TO OTHER NATIONS THAT
THEY WOULD NOT BE PLACED AT A COMMERCIAL DISADVANTAGE BY REASON
OF THE APPLICATION OF SAFEGUARDS UNDER THE TREATY. TAPE

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